

Message Text

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ACTION IO-13

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 ACDA-07 SAJ-01 MCT-01 DHA-02 AF-08 ARA-06

EA-07 NEA-10 CU-02 FEA-01 EB-07 NRC-05 OES-06 ERDA-05

/140 W

----- 072492

R 110836Z SEP 76
FM AMEMBASSY BONN
TO SECSTATE WASHDC 1768
INFO AMEMBASSY BRUSSELS
AMEMBASSY COPENHAGEN
AMEMBASSY DUBLIN
AMEMBASSY THE HAGUE
AMEMBASSY LONDON
AMEMBASSY LUXEMBOURG
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C O N F I D E N T I A L SECTION 01 OF 03 BONN 15276

E.O. 11652: GDS
TAGS: PFOR, UNGA, GW
SUBJECT: US/FRG PRE-UNGA CONSULTATIONS

REF: STATE 215091

BEGIN SUMMARY: SEPT. 8 VISIT BY IO/UNP DIRECTOR
HELMAN PRODUCED WIDE RANGING AND FRUITFUL REVIEW OF UP-
COMING UNGA ISSUES. REVIEW SHOWED GENERAL AGREEMENT
BETWEEN US AND GERMAN POSITIONS, SOME TACTICAL
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DIFFERENCES, BUT ON THE WHOLE AN INCREASED TENDENCY

ON THE PART OF THE FRG TO VOTE WITH US, EVEN AT THE EXPENSE OF EC SOLIDARITY. OFFICIALS WITH WHOM HELMAN MET WERE DEPUTY ASSISTANT SECRETARY FOR UN AFFAIRS REDIES, HIS THREE DEPUTIES (HILLGER, SCHMITZ AND GORENFLOS), MUELLER (S. AFRICA), HELLBECK (EAST ASIA), HAUBER AND ANDREAE (DISARMAMENT) END SUMMARY

1. HOSTAGES INITIATIVE

REDIES EXPRESSED APPRECIATION FOR US SUPPORT AND WILLINGNESS TO CO-SPONSOR (STATE 220490). HE SAID FRG DISCUSSING INITIATIVE WITH EC PARTNERS AT THE HAGUE SEPT. 9-10 AND SEEKING CO-SPONSORSHIP FROM THEM. FRG IS ALSO PASSING TEXTS THIS WEEK TO FAVORABLY DISPOSED COUNTRIES IN THE THIRD WORLD. REDIES ATTACHED GREAT IMPORTANCE TO OBTAINING CO-SPONSORS FROM OUTSIDE OF EC AND US. WHILE RESULTS OF LOBBYING ARE DIFFICULT TO PREDICT, REDIES WAS CAUTIOUSLY OPTIMISTIC. HE THOUGHT SUPPORT FROM LATIN AMERICAIS ASSURED. ARAB STATES ARE TORN BETWEEN NEED TO SHOW THAT THEY DO NOT SUPPORT TERRORISM AND THEIR DESIRE NOT TO OPPOSE PLO. REDIES SAID FRG WILL PROPOSE AN ADDITIONAL ITEM (STATE 220490) BUT WANTS DEBATE LATER IN THE UNGA RATHER THAN EARLIER TO ALLOW TIME FOR GENSCHER TO LOBBY WITH FONMINS IN BILATERALS. EC DESK HAS TOLD EMBOFF SEPARATELY THAT FRG WILL GET SUPPORT BUT NOT MUCH CO-SPONSORSHIP FROM EC MEMBERS.

2. HUMAN RIGHTS

HILLGER EMPHASIZED THAT FRG, AS CHAIRMAN OF THIRD COMMITTEE, FACES DIFFICULT SITUATION. OUTCOME OF DEBATES ON VARIOUS ISSUES IS AT THIS STAGE UNPREDICTABLE. FRG STRATEGY IS TO GIVE THE DELEGATION IN NEW YORK WIDE TACTICAL FLEXIBILITY. FINAL VOTING DECISIONS WILL DEPEND ON RESULTS OF CONSULTATIONS IN NEW YORK. GENERALLY SPEAKING, FRG WILL STRIVE FOR STEP-BY-STEP PROGRESS AND SEEKING OF CONSENSUS. FRG IS HOPEFUL THAT ZIONISM/RACISM RESOLUTION WILL NOT COME UP THIS YEAR AT UNGA. FRG CONTINUES TO PARTICIPATE IN DECADE ON CONFIDENTIAL

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RACISM IN ATTEMPT TO INFLUENCE AFRICAN COUNTRIES. REDIES ADVOCATES CREATION OF CORE GROUP ON ZIONISM RESOLUTION IF IT COMES UP. ON GERMAN INITIATIVE FOR HUMAN RIGHTS COURT, REDIES CONFIRMED THAT GENSCHER WILL ONLY MENTION THE NECESSITY OF SUCH A COURT IN HIS UNGA SPEECH. FRG WILL GO NO FURTHER. FRG MOTIVE IS HOPE THAT WEST CAN TAKE INITIATIVE AND PUT EAST ON DEFENSIVE ON HUMAN RIGHTS QUESTIONS. FRG ACTIVE ON QUESTION OF TORTURE, BUT

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C O N F I D E N T I A L SECTION 02 OF 03 BONN 15276

BELIEVES ANOTHER INITIATIVE SHOULD REPLACE THE
SECRETARY'S PROPOSAL.

3. POLITICIZATION OF SPECIALIZED AGENCIES

A. IAEA: HELLMAN OUTLINED US POSITION ON VIET-NAM

MEMBERSHIP, OBSERVER STATUS FOR PLO, AND SOUTH AFRICA.
ON PLO, SCHMITZ SAID THAT EC WILL RECONSIDER ITS
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TENTATIVE DECISION TO ABSTAIN IN A NEW ROUND OF
CONSULTATIONS IN VIENNA. THE FRG IS READY TO JOIN A
CONSENSUS TO VOTE NO, BUT, IN THE INTEREST OF EC UNITY,
WILL ALSO JOIN A CONSENSUS TO ABSTAIN. SINCE A
MAJORITY OF THE EC WANTS TO ABSTAIN, SCHMITZ PREDICTED
THAT WILL BE THE OUTCOME OF THE EC DEBATE. HOWEVER,
FINAL POSITION WILL BE FIXED ONLY AT RIO. NO MAJOR
DIFFERENCES EMERGED BETWEEN US AND FRG POSITIONS ON
VIET-NAM AND SOUTH AFRICA.

B. UNESCO: HELMAN BRIEFED ON IMPORTANCE OF ISRAELI
MEMBERSHIP IN EUROPEAN REGION. REDIES AFFIRMED THAT
THERE IS NO PROBLEM IN WEST EUROPE, BUT HE ANTICIPATES
A PROBLEM WITH THE USSR. FRG HAS NOT BEEN IN TOUCH WITH
USSR. SCHMITZ SAID THAT THE FRG IS GUARDEDLY OPTIMISTIC
ABOUT THE UNESCO NAIROBI CONFERENCE BECAUSE IT IS
ENCOURAGED BY RECENT IMPROVEMENT IN THE PERFORMANCE OF
THE SECRETARY GENERAL AND BECAUSE THE AFRICANS WANT THE
FIRST CONFERENCE IN AFRICA TO BE PRODUCTIVE. SCHMITZ
PREDICTED THAT THE NINE WILL BE PREPARED TO PRESSURE
THE SOVIETS IN NAIROBI. HE HOPES THAT THE ISRAELIS CAN
SHOW SOME FLEXIBILITY ON THE QUESTION OF SCHOOLS
IN OCCUPIED TERRITORY AND EXCAVATIONS IN JERUSALEM.
SCHMITZ POINTED TO NEED TO COORDINATE NEW FRG DRAFT
AND NEW US DRAFT ON MASS MEDIA. HE CONFIRMED THAT FRG
WOULD PREFER TO POSTPONE THIS ISSUE. IF THIS IS NOT
SUCCESSFUL, FRG FAVORS INTRODUCTION OF NEW WESTERN
DRAFT. FRG ALSO HOPES TO POSTPONE RESOLUTION ON RACE
AND PREJUDICE.

4. SOUTHERN AFRICA: MUELLER (AFRICAN DEPT.) AGREED
THAT SOUTHERN AFRICAN ISSUES ARE LIKELY TO BE CRITICAL
AT UNGA. HE REVIEWED THE SECRETARY'S TALKS WITH
CHANCELLOR SCHMIDT, ASCRIBING GERMAN RESERVE ON THE
RESETTLEMENT GUARANTEE PROPOSAL FOR RHODESIA TO ITS
PRECEDENTIAL NATURE FOR NAMIBIA AND ANGOLA. THIS AND
OTHER REMARKS BY MUELLER DURING A GENERAL REVIEW OF
CURRENT NEGOTIATION SCENARIO CONFIRMED THE HIGH
INTEREST THE FRG TAKES IN SOUTHERN AFRICAN QUESTIONS,
ITS CONCERN OVER CURRENT AND PROSPECTIVE DEVELOPMENTS,
ITS DESIRE TO SEE PROGRESS TOWARD MAJORITY RULE IN THE
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REGION, AND ITS PERCEIVED VULNERABILITY BECAUSE OF PAST ASSOCIATIONS (SEE CONSULATE AT WINDHOEK) AND ETHNIC GERMAN TIES.

5. KOREA

IN MEETING WITH ASIA DIVISION (HELLBECK AND WEGNER), FONOFF REPS ADVOCATED POSTPONEMENT OF FURTHER LOBBYING UNTIL JUST BEFORE FIRST COMMISSION VOTE. HELMAN OUTLINED VARIOUS TACTICS IN POSSIBLE DEFERRAL EFFORT. FONOFF AGREED THAT TACTICS SHOULD BE EXPLORED. HELLBECK THOUGHT THAT WEST SHOULD NOT CAMPAIGN FOR DEFERBAL, BUT IT SHOULD BE PREPARED TO PLACE DEBATE IN BOTH FIRST COMMITTEE AND PLENARY NEAR THE END OF AGENDA SO THAT TIME PRESSURES WILL PROMOTE DEFERRAL AND/OR COMPROMISE.

6. DISARMAMENT

A. NON-USE OF FORCE: HELMAN BRIEFED ON LIKELIHOOD THAT USSR WILL MAKE A MAJOR INITIATIVE. FONOFF REPS HAD NO INFORMATION, BUT DISARMAMENT SECTION (HAUBER) AGREED THAT THE WEST SHOULD EXPECT SOVIET INITIATIVE. HE ALSO AGREED WEST SHOULD TREAT INITIATIVE AS A POLITICA AND NOT A DISARMAMENT ISSUE AND ADVOCATED AS A TACTICAL APPROACH TO COUNTER USSR INITIATIVE WITH REFERENCES TO THE UN CHARTER AND TO THE CSCE FINAL ACT (WHICH SHOULD NOT BE UNDERMINED). REDIES EMPHASIZED THAT WEST SHOULD NOT OVERREACT TO SOVIET INITIATIVE AND NOT BE DEFENSIVE ABOUT IT.

B. CTB: HAUBER EXPRESSED HOPE THAT THERE WOULD BE NO SOVIET PROPOSAL THIS YEAR.

C. PNE: THE FRG FAVORS THE MEXICAN/DUTCH PROPOSAL, BUT IS WILLING TO CONSULT WITH US IN VIEW OF OUR ABSTENTION

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LAST YEAR.

D. MASS DESTRUCTION WEAPONS: FRG HOPES THAT NINE WILL CONTINUE TO ABSTAIN THIS YEAR. HOWEVER, THE DUTCH, WHO ARE IN THE PRESIDENCY, FEEL UNDER PRESSURE FROM THEIR PUBLIC TO VOTE FOR THE RESOLUTION AND MAY LOBBY IN THIS DIRECTION IN THE EC.

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E. COLOMBO CALL FOR SPECIAL SESSION ON DISARMAMENT: ANDREAE PREDICTED THAT IT WILL BE IMPOSSIBLE TO PREVENT THE CONVOCAION OF A SPECIAL SESSION ON DISARMAMENT AS ADVOCATED AT COLOMBO. HE BELIEVES THE SESSION WILL TAKE PLACE IN 1978 UNDER YUGOSLAV CHAIRMANSHIP. TACTICALLY HE THOUGHT WEST COULD NOT OPPOSE, SHOULD INDICATE SKEPTICISM, AND SHOULD ASSURE SEATING ON COMMISSIONS SO THAT WE CAN HELP SHAPE COURSE OF SESSION. HELMAN AGREED.

F. CYPRUS: FONOFF IS SKEPTICAL THAT ANY PROGRESS TOWARD TALKS UNDER UN SUPERVISION WILL BE MADE IN THE NEAR FUTURE. THE RESULTS OF THE CYPRIOT ELECTIONS INCREASED THIS DIM OUTLOOK. IN SEPARATE CONVERSATION WITH EMBOFF, CYPRUS DESK OFFICER URGED CLOSE CONSULTATIONS TO ENSURE THAT FRG AND US VOTE ALIKE ON ANY RESOLUTION. FONOFF BELIEVES TURKISH DEFEAT DURING UNGA IS UNAVOIDABLE.

7. GENERAL: THROUGHOUT CONSULTATIONS WE RECEIVED A LOUD AND CLEAR MESSAGE THAT FRG THINKS THAT WEST SHOULD TAKE A LESS DEFENSIVE STANCE AT UNGA. THIS APPLIES PARTICULARLY TO STEAMROLLER TACTICS OF THIRD WORLD ON SUCH ISSUES AS HUMAN RIGHTS AND ON PROPAGANDA EFFORTS OF SOVIETS AND THEIR ALLIES. REDIES REMAINS INTERESTED IN CLOSER CONSULTATIONS WITH DEPARTMENT AND WOULD LIKE TO HAVE CONSULTATIONS BEFORE UNGA NEXT YEAR. WE ALSO RECEIVED ONE COMPLAINT: THAT IS, LATE INSTRUCTIONS TO USUN, WHICH MAKE CONSULTATIONS IN NEW YORK ON TACTICS DIFFICULT. HELMAN BRIEFED REDIES ON SECURITY COUNCIL PROCEDURE, EXPECTED WORK LOAD AND POSSIBLE ISSUES WHICH MAY ARISE DURING FRG MEMBERSHIP. IT WAS OUR IMPRESSION THAT FRG DOES NOT KNOW WHAT IT IS IN FOR AND IS ILL PREPARED BUREAUCRATICALLY TO DEAL WITH INCREASED WORK LOAD. FONOFF'S INTENTIONS ARE RIGHT BUT IT IS EVIDENT THAT IT WILL HAVE TO GO THROUGH AN EDUCATION PROCESS. IT IS ALSO OUR BELIEF THAT, WHILE FRG WILL SEEK EC CONSENSUS WHEREVER POSSIBLE, IT WANTS TO CONSULT WITH US CLOSELY, IS WILLING TO PARTICIPATE IN SELECTED CORE GROUPS THAT CUT ACROSS EC LINES, AND WILL ABANDON EC POSITIONS ON SOME ISSUES IF THE
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OTHER MEMBERS ARE NOT WILLING ENOUGH "TO STAND UP AND BE COUNTED."
HILLENBRAND

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Message Attributes

Automatic Decaptioning: X
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Current Classification: UNCLASSIFIED
Concepts: CONSULTANTS, DIPLOMATIC DISCUSSIONS, RESOLUTIONS, HOSTAGES
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Draft Date: 11 SEP 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: KelleyW0
Disposition Case Number: n/a
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Disposition Date: 28 MAY 2004
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Disposition Reason:
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